

Sovereign Debt and Structural Reforms

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What is the Paper About?

I am not sure: Different Readings

- To provide a modelling framework to study sovereign debt and structural reforms.
- Characterize a family of models with limited commitment and moral hazard.
- To show how to design welfare improving institutions (like the IMF/ESM) replacing sovereign debt markets (in crisis).
- Can GDP-contingent debt markets restore efficiency?
- To evaluate different institutional scenarios for an austerity/rescue package for Greece.

The paper takes on all these issues (maybe too many?)

Impressive work

- 3 main model categories.
- 15 characterization propositions.
- A calibrated quantitative model to measure welfare gains.
- An attempt to relate the model to the practices of the IMF and/or the 'Troika'.
- You do not really want to see the Appendices.

The Model in a nutshell

- A country in recession with a given amount of debt.
- Recovery is an absorbing state. (relaxed in the quantitative model)
- Facing stochastic and **publicly observable** default costs.
- Default will trigger renegotiations with full bargaining power of lenders. \Rightarrow Hence there is never full default.
- Can exert costly policy effort to increase the probability of recovery.
- $\beta R = 1$, (relaxed in the quantitative model)

Different Scenarios

- First-Best \Rightarrow effort observable, no limited commitment.
- (Markovian) Competitive Equilibrium with
 - Defaultable not state-contingent debt.
 - Defaultable GDP-contingent Debt.
- Constrained Efficient consumption and effort path with
 - observable effort.
 - unobservable effort.
- Decentralization of Constrained Efficient allocations with GDP-contingent debt.

First-Best

- Full insurance of consumption both within recessions and across recession and normal times.
- Consumption is decreasing in debt.
- Reform effort is increasing in debt. \Rightarrow Effort (leisure) is a normal good.

Competitive Equilibrium

- Key insight: when the cost of effort is low, the country threatens to default.
- The lender (to minimize losses) will offer him a haircut to keep him indifferent. \Rightarrow The new level of debt is independent of the past debt after renegotiation.
- The higher debt the more likely that default will be initiated.
- Hence both during recession and after recovery default episodes will lead to (infrequent) increases of consumption and reduction of debt. **Is this plausible?**
- **Key Assumption:** Default cost is fully observable.
- If costs are not observable at all, each sovereign would report the lowest cost and
 - Either, the equilibrium unravels to maximum default.
 - Or the lenders need to pre-commit to a constant haircut and (with low ϕ) the country will opt to full default.
- Both the equilibrium and the constrained efficient allocation would be very sensitive to this change.

Euler Equation

The optimality condition for debt accumulation in normal times can be described as

$$Q(b')u'(c) = \text{Repay}(b')\beta u'(c')$$

Where $Q(b')$ is the equilibrium price of debt and $\text{Repay}(b')$ is the probability of 'full' repayment.

- $Q(b') > \frac{\text{Repay}(b')}{R} = \text{Repay}(b')\beta$ as long as some debt is repaid after renegotiations.
- This implies that consumption decreases and debt accumulates when no credible threat of default is present.
- **Intuition:** The sovereign is betting on receiving a low value of default cost next period and frontloads consumption.
- In recessions, it also bets on recovery.
- Consumption is going down during recessions until a default episode happens, then it jumps. Debt is accumulated until a default episode arrives, then it drops.

Policy Effort

Key result of the paper.

- In equilibrium, at low level of debt, increasing debt provides discipline for the sovereign to exert policy effort. (similar to first-best).
- At high level of debt, increasing debt reduces effort incentives.
- **Intuition:** Debt overhang creates a hold-up problem. Lenders will appropriate most of the benefits of the recovery.
- Effort is lower compared the first best always because the lender's benefits are not internalized.

Optimal Contract

- A social planner providing a path of consumption and prescribing a path of effort for the sovereign facing a sequence of default cost shocks along the path of recovery.
- The country can leave the contract any time and go back to the market.
- If effort is not observable proper incentives are needed to be provided.
- **What is the interpretation:** Crisis resolution with the IMF (ESM). An independent institution that can commit to a path of payments.
- Under observable effort: Textbook one-sided lack of commitment. Consumption (**effort**) is increasing (**decreasing**) stepwise during recession after renegotiation episodes.
- Unobservable effort: More similar to competitive equilibrium. Consumption decreases during recessions in the absence of renegotiations to provide dynamic incentives for exerting effort.

Decentralizations

The constrained efficient allocations can be decentralized by **GDP-contingent debt**.

- In principle, this is not complete markets because assets are not conditioned on default cost shocks.
- Endogenous borrowing constraints are not introduced either although it is typical in limited commitment models.
- State-contingent renegotiations take care of both. \Rightarrow They appropriately complete the markets.
- Interesting theoretical result on its own (see also Kehoe and Perri, 2004, JET).
- However, why have not this markets developed by now?

Austerity

- We can interpret austerity as the crisis resolution of the optimal contract (under unobservable effort).
- If the country stays in the recession consumption drops to give incentives to implement reforms. Not recovering is a signal about lack of effort (although in equilibrium effort can be inferred).
- This path is 'interrupted' by renegotiations triggered by low default cost realizations.
- Renegotiations are interpreted as welfare-enhancing as opposed to the common view.
- Given the assumption of observable default cost, this is justified by the model (to avoid costly default episodes).
- However, if they are not fully observable renegotiations are not useful and commitment not to renegotiate may improve on welfare.

Conclusions

- Excellent paper with a lot of 'meat'.
- (Too) many interesting and relevant theoretical (and quantitative) results.
- Relevant for designing crisis resolution institutions/plans.
- The paper may need to find its true focus, still.
- Think about default costs more.
 - Are they observable? ([Adverse selection.](#))
 - Are they exogenous? In the model, there are great benefits from reducing the costs of default. Another dimension of [moral hazard](#).
- If you are interested this type of research questions you may want to check as well [Ábrahám, Carceles-Poveda, Liu and Marimon](#) (new version coming soon).