Discussion of "Fiscal Policy in a Networked Economy"

by Joel Flynn, Christina Patterson and John Sturm

Andrea Ferrero

University of Oxford

Sixth ECB biennial conference on "Fiscal Policy and EMU Governance"

19 December 2023

Question and Motivation

• How big are fiscal multipliers? (Ramey, JEP 2019)

Question and Motivation

- How big are fiscal multipliers? (Ramey, JEP 2019)
- Renewed interest since 2008 Global Financial Crisis
- More recently, three types of fiscal stimulus in US following Covid crisis
 - 1. General transfers (stimulus checks)
 - 2. Targeted transfers (increase in unemployment insurance benefits)
 - 3. Targeted spending (industry programs)

Question and Motivation

- How big are fiscal multipliers? (Ramey, JEP 2019)
- Renewed interest since 2008 Global Financial Crisis
- More recently, three types of fiscal stimulus in US following Covid crisis
 - 1. General transfers (stimulus checks)
 - 2. Targeted transfers (increase in unemployment insurance benefits)
 - 3. Targeted spending (industry programs)
- How do heterogeneity and network linkages affect conclusions?

This Paper

- Very rich and ambitious
 - 1. General ("semi-structural") model with nominal rigidities, heterogeneous households, IO structure
 - 2. Ample use of micro-data to determine overall size and distribution of multipliers
 - 3. <u>Welfare</u> analysis in case of generalized and geographically concentrated underemployment

This Paper

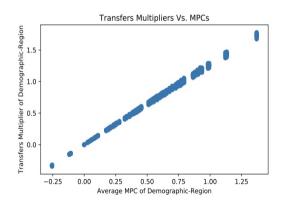
- Very rich and ambitious
 - 1. General ("semi-structural") model with nominal rigidities, heterogeneous households, IO structure
 - 2. Ample use of micro-data to determine overall size and distribution of multipliers
 - 3. Welfare analysis in case of generalized and geographically concentrated underemployment
- Main finding: Targeting households with high MPC maximizes aggregate multiplier
 - ► IO linkages compress distribution of multipliers across industry-region

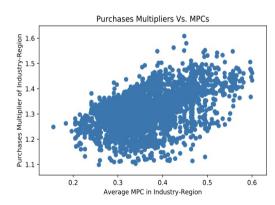
This Paper

- Very rich and ambitious
 - 1. General ("semi-structural") model with nominal rigidities, heterogeneous households, IO structure
 - 2. Ample use of micro-data to determine overall size and distribution of multipliers
 - 3. Welfare analysis in case of generalized and geographically concentrated underemployment
- Main finding: Targeting households with high MPC maximizes aggregate multiplier
 - ► IO linkages compress distribution of multipliers across industry-region
- ullet Significant regional spillovers o For \$1 government purchases directed to a state
 - Aggregate multiplier equal to 1.31 (average across states)
 - But 44% of GDP increase occurs out of state

MPCs and Multipliers

- Targeting households with high MPC maximizes multipliers
 - ► Transfers easier to target than government purchases

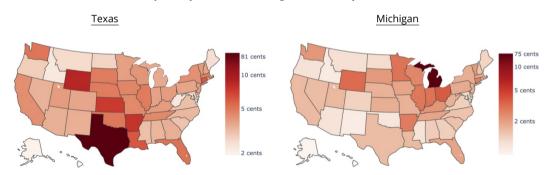




Regional Spillovers

- Significant regional spillovers
 - Stronger in neighboring states ("gravity effect")

\$1 per-capita increase in government purchases



Comments

1. Model

2. Quantitative analysis

3. Policy message

Comment #1: Model

- ullet Not really general equilibrium o Prices, wages, and interest rates always fixed
 - ► Absence of relative price adjustments in response to targeted sectoral purchases hard to swallow
 - Perpetual liquidity trap (hard constraint or policy decision?)

Comment #1: Model

- ullet Not really general equilibrium o Prices, wages, and interest rates always fixed
 - Absence of relative price adjustments in response to targeted sectoral purchases hard to swallow
 - Perpetual liquidity trap (hard constraint or policy decision?)
- Not really dynamic → How do two periods matter?
 - Multipliers are impact/static (hard to compare with literature)
 - Presumably some form of market incompleteness are necessary?

Comment #1: Model

- ullet Not really general equilibrium o Prices, wages, and interest rates always fixed
 - Absence of relative price adjustments in response to targeted sectoral purchases hard to swallow
 - ► Perpetual liquidity trap (hard constraint or policy decision?)
- Not really dynamic → How do two periods matter?
 - Multipliers are impact/static (hard to compare with literature)
 - Presumably some form of market incompleteness are necessary?

What about fiscal rules?

- lacktriangleright "Balanced budget over the two periods" ightarrow Intertemporal government budget constraint
- Are all fiscal expansions (both transfers and purchases) debt-financed?
- Alternative financing schemes would give different result (Ricardian equivalence does not hold)

Comment #2: Quantitative Analysis

- Role of network structure (Bouakez et al., AEJ-M 2023)
 - Amplification away from ZLB, dampening at ZLB
 - ► Intuition → Network structure source of real rigidity (inflation less responsive to shocks)

Comment #2: Quantitative Analysis

- Role of network structure (Bouakez et al., AEJ-M 2023)
 - Amplification away from ZLB, dampening at ZLB
 - ► Intuition → Network structure source of real rigidity (inflation less responsive to shocks)
- Targeted sectoral government spending (Bouakez et al., WP 2023)
 - Larger response of aggregate output when government spending originates in sectors with
 - * Relatively small contribution to private final demand
 - ★ Low markups
 - ★ High labor intensity
 - Downstream in supply chain

Comment #2: Quantitative Analysis

- Role of network structure (Bouakez et al., AEJ-M 2023)
 - Amplification away from ZLB, dampening at ZLB
 - ► Intuition → Network structure source of real rigidity (inflation less responsive to shocks)
- Targeted sectoral government spending (Bouakez et al., WP 2023)
 - ► Larger response of aggregate output when government spending originates in sectors with
 - * Relatively small contribution to private final demand
 - ★ Low markups
 - ★ High labor intensity
 - * Downstream in supply chain
- Decomposing government spending (Peri et al., ReStat forthcoming)
 - Multiplier of public investment much larger than that of government consumption

Comment #3: Policy Message

- Should fiscal authority primarily rely on transfers?
 - ► Hard to figure out location-industry combinations to target high MPC households with spending

Comment #3: Policy Message

- Should fiscal authority primarily rely on transfers?
 - ► Hard to figure out location-industry combinations to target high MPC households with spending
- Federal purchases concentrated in sectors with high levels of price rigidity (Cox et al., WP 2023)
 - Less pressure on inflation
 - Less aggressive monetary policy response
 - Less crowding out

Comment #3: Policy Message

- Should fiscal authority primarily rely on transfers?
 - ► Hard to figure out location-industry combinations to target high MPC households with spending
- Federal purchases concentrated in sectors with high levels of price rigidity (Cox et al., WP 2023)
 - Less pressure on inflation
 - Less aggressive monetary policy response
 - Less crowding out
- Implications for different government levels (Bouakez et al., WP 2023)
 - State & local spending mostly oriented towards services (higher price rigidity)

Conclusions

- Very interesting and thought-provoking paper
 - ► Elegant theoretical analysis coupled with serious "micro-to-macro" calibration

Conclusions

- Very interesting and thought-provoking paper
 - ► Elegant theoretical analysis coupled with serious "micro-to-macro" calibration
- Main finding: Targeting households with high MPC maximizes aggregate multiplier

Conclusions

- Very interesting and thought-provoking paper
 - ► Elegant theoretical analysis coupled with serious "micro-to-macro" calibration
- Main finding: Targeting households with high MPC maximizes aggregate multiplier

• Three comments:

- 1. "Semi-structural" model combines very general and very specific assumptions
- 2. Existing literature highlights complementary dimensions of production network
- 3. Insights for targeting government purchases from sectoral characteristics